



**BOARD OF COUNTY COMMISSIONERS
LAND USE MEETING / PUBLIC HEARING
TUESDAY, MAY 28, 2019
AGENDA**

Disclaimer - This packet is provided for informational purposes only and is subject to change. Some documents may have been unavailable at the time this agenda was prepared. For additional information, contact the responsible staff person.

**2:30 PM CALL TO ORDER
COUNTY BUSINESS**

*Please be advised this meeting is being recorded
and is streaming live over the Internet*

PLEDGE OF ALLEGIANCE

Attorney Certification of Agenda
Commissioners' Disclosure for Items on This Agenda

Land Use Meeting Agenda Items

Public Hearing Agenda Items

1. Resolution Approving the Douglas County Mineral Extraction Plan.
Joe Fowler - AICP, Chief Planner – *Department of Community Development*
2. Resolution Supplementing the 2019 Adopted Budget for the County of Douglas, Colorado to Appropriate Unassigned Fund Balance in the Amount of \$13,331,250 for School Security Throughout Douglas County.
Martha Marshall - Budget Director – *Finance Department*
3. Resolution Establishing a Physical School Safety & Protection Funding Committee.
Dru Campbell - Office Manager – *County Administration*
4. Resolution Approving the Formation of the Supportive Mental Health for Students Funding Committee.
Dru Campbell - Office Manager – *County Administration*

Adjournment

****The Next Land Use Meeting / Public Hearing Will be Held on Tuesday, June 11 2019 @ 2:30 p.m.****

MEETING DATE: May 28, 2019

**STAFF PERSON
RESPONSIBLE:** Joe Fowler, AICP, Chief Planner

DESCRIPTION: Resolution Approving the Douglas County Mineral Extraction Plan.

SUMMARY: This item is requested to be continued to June 11, 2019 at 2:30 p.m.

**RECOMMENDED
ACTION:** In staff's assessment, the draft Mineral Extraction Plan is consistent with the Comprehensive Master Plan update process and relevant statutory requirements of the State of Colorado and may be adopted.

REVIEW:

Terence T. Quinn AICP	Completed	05/15/2019 5:06 PM
Legal Department	Completed	05/16/2019 4:26 PM
Finance Department	Completed	05/17/2019 9:05 AM
County Administration	Completed	05/17/2019 3:32 PM
Board of County Commissioners	Completed	05/28/2019 2:30 PM

(ID # 5497)

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

**RESOLUTION APPROVING THE DOUGLAS COUNTY MINERAL EXTRACTION
PLAN.**

WHEREAS, pursuant to C.R.S. § 34-1-304, it is the duty of the Douglas County Planning Commission to conduct a study of the commercial mineral deposits located within its jurisdiction and develop a master plan for the extraction of such deposits; and

WHEREAS, in 1990, the Planning Commission reviewed and certified the 1990 Master Plan for Mineral Extraction to the Board of County Commissioners (“Board”); and

WHEREAS, following the Planning Commission certification and action, the Board adopted the 1990 Master Plan for Mineral Extraction; and

WHEREAS, the Planning Commission desires to amend the 1990 Master Plan for Mineral Extraction, and

WHEREAS, the Planning Commission directed staff to engage County citizens in a public outreach process to inform the public about the Douglas County Mineral Extraction Plan; and

WHEREAS, pursuant to C.R.S. § 34-1-304(3)(a), the Douglas County Mineral Extraction Plan has been reviewed by the Planning Commission and the Planning Commission has accepted and considered oral and written public comments through the process of the development of the Douglas County Mineral Extraction Plan; and

WHEREAS, pursuant to C.R.S. § 34-1-304(3)(a), at a public hearing on January 14, 2019, the Planning Commission reviewed and certified the Douglas County Mineral Extraction Plan to the Board; and

WHEREAS, the Board considered the Douglas County Mineral Extraction Plan at a properly noticed public hearing held on May 28, 2019, pursuant to C.R.S. § 34-1-304(3)(b) and (4); now, therefore,

BE IT RESOLVED, by the Board of County Commissioners of the County of Douglas, State of Colorado that:

1. The Douglas County Mineral Extraction Plan is hereby adopted for the unincorporated area of Douglas County, superseding the 1990 Master Plan for Mineral Extraction, approved August 22, 1990.
2. In connection with any printing of the Douglas County Mineral Extraction Plan, the Director of Community Development is authorized to make any appropriate corrections to the grammar, syntax, and format of the Douglas County Mineral Extraction Plan.

PASSED AND ADOPTED this 28th day of May 2019, in Castle Rock, Douglas County, Colorado.

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

BY:

ROGER A. PARTRIDGE, Chair

ATTEST:

EMILY WRENN, Clerk to the Board



Plan Amendment Staff Report

DATE: MAY 22, 2019

TO: DOUGLAS COUNTY BOARD OF COUNTY COMMISSIONERS

THROUGH: DOUGLAS J. DEBORD, COUNTY MANAGER

FROM: TERENCE T. QUINN, DIRECTOR OF COMMUNITY DEVELOPMENT *TR for TQ*

CC: JOE FOWLER, AICP, CHIEF PLANNER
CURT WEITKUNAT, AICP, LONG RANGE PLANNING MANAGER
STEVEN E. KOSTER, AICP, ASSISTANT DIRECTOR OF PLANNING SERVICES

SUBJECT: MINERAL EXTRACTION PLAN UPDATE

PROJECT FILE: DR2016-001

PLANNING COMMISSION HEARING:	JANUARY 14, 2019 @ 6:00 PM
BOARD OF COUNTY COMMISSIONERS HEARING:	MAY 28, 2019 @ 2:30 PM

I. CONTINUANCE REQUEST

This item is requested to be continued to June 11, 2019 at 2:30 p.m.

www.douglas.co.us

MEETING DATE: May 28, 2019

STAFF PERSON RESPONSIBLE: Martha Marshall, Budget Director

DESCRIPTION: Resolution Supplementing the 2019 Adopted Budget for the County of Douglas, Colorado to Appropriate Unassigned Fund Balance in the Amount of \$13,331,250 for School Security Throughout Douglas County.

SUMMARY: This resolution amends the fiscal year 2019 Adopted Budget by increasing appropriations for new initiatives as shown below:

General Fund	<u>\$13,331,250</u>
Total	<u>\$13,331,250</u>

General Fund

\$10,000,000 of unassigned fund balance is being requested to be set aside as one-time funding for physical entry way security technology and mental health services for children, including a community response team for youth in schools, with the option to consider safety on site specialists, specifically train school resource officers dedicated solely to school security.

\$331,250 of unassigned fund balance to assist in the ongoing funding effort for mental health services for children, specifically a community response team (CRT) for youth. The Youth CRT will respond in the schools and in the community to ensure that young people and their families are getting connected to needed mental health and substance use disorder resources and that there is communication that links school, home and community when needed.

\$3,000,000 of unassigned fund balance to fund 50% of the cost associated with School Resource Officers or equivalent positions for schools throughout Douglas County, with the condition that any school in the county match the other 50% ongoing before Douglas County expends any of the \$3 million.

Summary

The total request for the second supplemental is \$13,331,250. The new amended budget for Douglas County will be \$438,517,909.

Each supplemental appropriation amends the adopted budget. The Budget Department will publish supplemental data along with additional spreadsheets reflecting how the budget has been amended.

RECOMMENDED ACTION:

Approve Resolution

REVIEW:

Martha Marshall	Completed	05/24/2019 6:46 PM
Legal Department	Completed	05/28/2019 9:09 AM
Finance Department	Completed	05/28/2019 9:09 AM
County Administration	Completed	05/28/2019 9:11 AM
Board of County Commissioners	Completed	05/28/2019 2:30 PM

(ID # 5504)

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

**RESOLUTION SUPPLEMENTING THE 2019 ADOPTED BUDGET FOR THE
COUNTY OF DOUGLAS, COLORADO TO APPROPRIATE UNASSIGNED FUND
BALANCE IN THE AMOUNT OF \$13,331,250 FOR SCHOOL SECURITY
THROUGHOUT DOUGLAS COUNTY.**

WHEREAS, the Board of County Commissioners adopted the 2019 annual County budget in accordance with Colorado law; and

WHEREAS, pursuant to section 29-1-109(1)(b), C.R.S., the Board of County Commissioners may authorize the expenditure of unanticipated revenues or revenues not assured at the time of the adoption of the budget by enacting a supplementary budget and appropriation; and

WHEREAS, notice of this supplemental appropriation has been published as provided by law and considered at a public meeting of the Board of County Commissioners held on Tuesday, May 28, 2019 at 100 Third Street, Castle Rock, Colorado, beginning at 2:30 PM or as soon thereafter as possible.

NOW, THEREFORE BE IT RESOLVED by the Board of County Commissioners of the County of Douglas, Colorado that the 2019 appropriations and budgets be supplemented as follows:

General Fund	<u>\$13,331,250</u>
Total	<u>\$13,331,250</u>

PASSED AND ADOPTED this ___ day of May, 2019, in Castle Rock, Douglas County, Colorado.

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

BY:

ROGER A. PARTRIDGE, Chair

ATTEST:

EMILY WRENN, Clerk to the Board

DOUGLAS COUNTY
 SUPPLEMENTAL BUDGET DETAIL by FUND - (#02-19)
 28-May-19

GENERAL FUND

	<u>Use of Funds</u>	<u>Source of Funds</u>
		Unassigned Fund Balance
<u>Additional Expenditures not Included in the 2019 Adopted Budget</u>		
One-Time funding for additional school security throughout Douglas County	\$ 10,000,000	\$ 10,000,000
One-Time funding for Community Resource Team for Kids in Douglas County schools	331,250	331,250
Ongoing funding for School Resource Officers - Douglas County's 50% Portion	3,000,000	3,000,000
Additional Expenditures not Included in the 2019 Adopted Budget	\$ 13,331,250	\$ 13,331,250
TOTAL INCREASE IN GENERAL FUND	\$ 13,331,250	\$ 13,331,250

Additional School Security

\$10,000,000 of unassigned fund balance is set aside to assist in the funding effort for physical entry way security technology and mental health services for children, including a community response team for youth, with the option to consider safety on site specialists, specifically train school resource officers dedicated solely to school security. On May 13, 2019, the Board of County Commissioners made a motion to direct staff to prepare this supplemental appropriation.

Community Resource Team for Kids

\$331,250 of unassigned fund balance to fund ongoing effort for mental health services for children, specifically a community response team for kids in schools. The Youth CRT will respond in the schools and in the community to ensure that young people and their families are getting connected to needed mental health and substance use disorder resources and that there is communication that links school, home and community when needed.

School Resource Officers

\$3,000,000 of unassigned fund balance to fulfill the Board of County Commissioners' motion made May 21, 2019 to commit up to \$3 million ongoing to fund 50% of School Resource Officers or equivalent positions for schools throughout Douglas County with the condition that any school in the county match the other 50% ongoing before Douglas County expends any of the \$3 million.

This supplemental will increase the 2019 Adopted Budget by 8.8%. The new amended budget for the General Fund is \$165,519,740.

Attachment: Final-Revised (5504 : Resolution Supplementing the 2019 Adopted Budget - PH)

Douglas County Government
 General Fund (Fund 100)
 Fund Summary - Budget

	2017 Audited Actuals	2018 Adopted Budget	2018 Amended Budget	2018 Audited Actuals	2019 Adopted Budget	2019 Amended Budget
1 Beginning Fund Balance	\$ 61,755,535	\$ 45,397,290	\$ 65,440,706	\$ 65,440,706	\$ 35,620,386	\$ 50,594,332
Revenues						
2 Taxes	\$ 74,745,995	\$ 79,390,489	\$ 79,390,489	\$ 79,956,810	\$ 83,983,875	\$ 83,983,875
3 Licenses and Permits	8,307,862	8,078,850	8,078,850	7,951,539	7,586,175	7,586,175
4 Intergovernmental	2,367,613	464,350	2,977,601	2,238,056	501,750	501,750
5 Charges for Services	19,901,624	21,055,956	21,073,066	21,097,038	21,324,900	21,324,900
6 Fines and Forfeits	153,457	564,632	564,632	623,256	618,325	618,325
7 Earnings on Investments	1,053,913	1,200,000	1,200,000	3,505,784	1,200,000	1,200,000
8 Donations and Contributions	2,362,940	300,000	300,500	335,407	300,000	300,000
9 Other Revenues	184,009	493,172	1,348,065	2,946,416	5,392,000	5,392,000
<i>Transfers In:</i>						
10 Capital Replacement Fund	2,232,000	693,000	693,000	693,000	1,025,000	1,025,000
11 Road & Bridge Fund	0	0	0	0	107,000	107,000
12 Justice Center Sales Tax Fund	17,607,296	19,038,682	19,913,682	19,320,154	21,535,072	21,535,072
13 Road Sales Tax Fund-Engineering Svc	500,001	500,000	500,000	500,000	500,000	500,000
14 HIDTA	19,444	24,900	24,900	22,654	0	0
15 Total Transfers In	20,358,741	20,256,582	21,131,582	20,535,809	23,167,072	23,167,072
16 Total Revenues and Transfers In	\$ 129,436,153	\$ 131,804,031	\$ 136,064,784	\$ 139,190,116	\$ 144,074,097	\$ 144,074,097
Expenditures by Function						
17 Personnel	\$ 80,272,176	\$ 87,382,521	\$ 89,111,776	\$ 86,375,798	\$ 93,238,369	\$ 93,238,369
18 Supplies	4,808,980	6,192,817	6,257,272	5,508,630	6,512,280	6,512,280
19 Controllable Assets	983,420	1,142,538	1,236,327	808,964	892,153	892,153
20 Purchased Services	29,395,609	30,339,562	40,305,257	33,289,655	35,306,147	35,306,147
21 Building Materials	4,672	0	0	0	0	0
22 Fixed Charges	6,457,926	8,800,692	8,817,218	7,773,714	7,968,993	7,968,993
23 Grants and Contributions	3,380,579	852,499	1,080,397	557,083	818,458	818,458
24 Intergovernmental Support	400,238	517,474	508,874	372,885	549,478	549,478
25 Interdepartmental Charges	(7,504,895)	(7,996,598)	(7,981,598)	(6,483,665)	(5,941,576)	(5,941,576)
26 Capital Outlay	792,815	93,000	1,382,634	221,076	100,000	100,000
27 Computer Equipment	627,261	1,000,000	920,872	870,598	1,000,000	1,000,000
28 Vehicle Replacements	2,339,567	723,000	1,505,057	1,445,473	1,070,000	1,070,000
29 Contingency	0	1,450,329	731,887	0	1,500,000	1,500,000
<i>Transfers Out</i>						
30 To Infrastructure Fund	0	16,200,000	16,200,000	16,200,000	6,400,000	6,400,000
31 To Capital Expenditures Fund	1,240,000	802,000	882,975	882,975	0	0
32 To Human Services Fund	2,552,630	2,071,865	2,071,865	1,463,302	958,872	958,872
33 To Open Space	0	0	4,750,000	4,750,000	0	0
34 Total Transfers Out	3,792,630	19,073,865	23,904,840	23,296,277	7,358,872	7,358,872
36 Encumbrances Re-appropriated (Supplemental #01-19)						1,815,316
37 Supplemental Appropriation (Supplemental #02-19)						13,331,250
38 Total Expenditures and Transfers Out	\$ 125,750,982	\$ 149,571,699	\$ 167,780,813	\$ 154,036,490	\$ 150,373,174	\$ 165,519,740
39 Change In Fund Balance	3,685,171	(17,767,668)	(31,716,029)	(14,846,374)	(6,299,077)	(21,445,643)
40 Ending Fund Balance	\$ 65,440,706	\$ 27,629,622	\$ 33,724,677	\$ 50,594,332	\$ 29,321,309	\$ 29,148,689
Fund Balance Detail						
41 Non-spendable Fund Balance	\$ 2,221,576	\$ 1,524,646	\$ 1,524,646	\$ 2,453,583	\$ 2,221,576	\$ 2,453,583
42 Restricted Fund Balance	7,991,585	7,106,562	6,994,897	8,380,784	7,331,562	8,380,784
43 Committed Fund Balance	8,846,479	7,387	27,387	2,050,854	7,387	1,261,602
44 Assigned Fund Balance	35,443,024	16,355,314	10,426,936	17,806,670	9,533,936	10,340,999
45 Unassigned Fund Balance	10,938,042	2,635,713	14,750,811	19,902,441	10,226,848	6,711,721
46 Ending Fund Balance	\$ 65,440,706	\$ 27,629,622	\$ 33,724,677	\$ 50,594,332	\$ 29,321,309	\$ 29,148,689

Attachment: Final-Revised (5504 : Resolution Supplementing the 2019 Adopted Budget - PH)

www.douglas.co.us

MEETING DATE: May 28, 2019

STAFF PERSON RESPONSIBLE: Dru Campbell, Office Manager

DESCRIPTION: Resolution Establishing a Physical School Safety & Protection Funding Committee.

SUMMARY: The Board desires to establish two committees charged with making recommendations for the expenditure of the one-time \$10 million set aside. This resolution establishes the framework for a Physical School Safety and Protection Funding Committee whose focus will be to provide recommendations for physical school safety expenditures.

RECOMMENDED ACTION: Approval.

REVIEW:

Doug DeBord	Completed	05/24/2019 6:41 PM
Legal Department	Skipped	05/28/2019 9:39 AM
Finance Department	Skipped	05/28/2019 9:39 AM
County Administration	Skipped	05/28/2019 9:39 AM
Board of County Commissioners	Completed	05/28/2019 2:30 PM

(ID # 5512)

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

**RESOLUTION ESTABLISHING A PHYSICAL SCHOOL SAFETY & PROTECTION
FUNDING COMMITTEE.**

WHEREAS, on May 13, 2019, the Board of County Commissioners of Douglas County (“Board”), in response to the May 7, 2019 school shooting at STEM School Highlands Ranch, agreed to set aside \$10 million for one-time expenses related to improving school safety, including resources for physical school safety and mental health services, and;

WHEREAS, the Board desires to establish two committees charged with making recommendations for the expenditure of the one-time \$10 million set aside: one committee focused on providing recommendations for physical school safety expenditures and the other focused on mental health related expenditures, and;

WHEREAS, the Board recognizes the importance of receiving input from key partners, including the Douglas County School District, charter and private schools, Douglas County law enforcement, and citizens with expertise in physical school safety and mental health, and;

WHEREAS, the first committee, the Physical School Safety and Protection Funding Committee, shall be charged with providing recommendations for expenditures directly related to the physical security and protection of the school community and buildings, and;

WHEREAS, the Board desires to create a Physical School Safety and Protection Funding Committee; now, therefore,

BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF DOUGLAS, COLORADO, that a Physical School Safety and Protection Funding Committee charged with recommending funding options for a portion of the \$10 million set aside for physical school safety and protection improvements is hereby established, and;

BE IT FURTHER RESOLVED that the Physical School Safety and Protection Funding Committee shall consist of nine (9) members as follows:

- Five (5) members appointed by the Board of County Commissioners
- Two (2) members recommended by the Douglas County School Board
- Two (2) members recommended by Douglas County law enforcement agencies

BE IT FURTHER RESOLVED that the Physical School Safety and Protection Funding Committee is charged with evaluating and recommending funding options for one-time expenditures that are proven to improve the physical security of school buildings, and;

BE IT FURTHER RESOLVED that the Physical School Safety and Protection Funding Committee will work with a goal of presenting its final recommendations to the Board by July 3, 2019 with a possible extension to July 15, 2019.

BE IT FINALLY RESOLVED that the Physical School Safety and Protection Funding Committee will be disbanded no later than or shortly after the portion of the \$10 million one-time funds dedicated for physical school security and protection are determined and any necessary follow-up related to accountability or outcomes is collected.

PASSED AND ADOPTED this 28th day of May 2019, in Castle Rock, Douglas County, Colorado.

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

BY:

ROGER A. PARTRIDGE, Chair

ATTEST:

EMILY WRENN, Clerk to the Board

www.douglas.co.us

MEETING DATE: May 28, 2019

STAFF PERSON RESPONSIBLE: Dru Campbell, Office Manager

DESCRIPTION: Resolution Approving the Formation of the Supportive Mental Health for Students Funding Committee.

SUMMARY: The Board desires to establish two committees charged with making recommendations for the expenditure of the one-time \$10 million set aside. This resolution approves the formation of a Supportive Mental Health for Students Funding Committee whose focus will be to determine what supportive school mental health and social emotional initiatives, programs, services, and approaches that really work and recommending those that could be supported, expanded or implemented with the one-time set aside.

RECOMMENDED ACTION: Approval.

REVIEW:

Doug DeBord	Completed	05/24/2019 6:40 PM
Legal Department	Skipped	05/28/2019 9:39 AM
Finance Department	Skipped	05/28/2019 9:39 AM
County Administration	Skipped	05/28/2019 9:39 AM
Board of County Commissioners	Completed	05/28/2019 2:30 PM

(ID # 5513)

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

**RESOLUTION APPROVING THE FORMATION OF THE SUPPORTIVE MENTAL
HEALTH FOR STUDENTS FUNDING COMMITTEE.**

WHEREAS, the Supportive Mental Health for Students Funding Committee (“Committee”) is formed to bring together subject matter experts and those with lived experience to make recommendations to the Douglas County Board of County Commissioners regarding the expenditure of a portion of a \$10 million one-time allocation from the County for school-based mental health and related programs and those where the school is partnering with community organizations to serve school aged children and youth; and

WHEREAS, the Committee will be composed of nine members; two (2) representing the School District; one (1) representing a Charter or Private School; three (3) appointed by the County and three (3) representing the Community, as recommended by the Douglas County Mental Health Initiative and confirmed by the Board of County Commissioners; and

WHEREAS, the Committee is charged with determining what supportive school mental health and social emotional initiatives, programs, services, and approaches that really work and recommending those that could be supported, expanded or implemented with one-time funding from the County in partnership with the schools and the community; and

WHEREAS, the Committee will work intensively in June 2019 with a goal to formulate its recommendations and supporting documentation to those recommendations by July 3, 2019, with a possible extension to July 15, 2019. The Committee will make funding recommendations based on the programs or strategies endorsed by the Committee and based on the best available subject matter expertise and research. The Committee may also serve as a site selection committee for funding distribution based on recommended programs and strategies and funding levels as approved by the Board of County Commissioners; and

WHEREAS, it is the County’s intention, that one-time funds for mental health related purposes in partnership with the schools and community will begin to be distributed at the beginning of the 2019/2020 school year; and

WHEREAS, the Committee will be disbanded no later than or shortly thereafter, the portion of the \$10 million one-time funds dedicated for mental health programs and services are distributed and any necessary follow-up related to accountability or outcomes is collected; now, therefore,

BE IT RESOLVED, by the Board of County Commissioners of the County of Douglas, State of Colorado that the formation of the Supportive Mental Health for Students Funding Committee is approved shall follow the Board’s direction as stated above.

PASSED AND ADOPTED this 28th day of May 2019, in Castle Rock, Douglas County, Colorado.

**THE BOARD OF COUNTY COMMISSIONERS
OF THE COUNTY OF DOUGLAS, COLORADO**

BY:

ROGER A. PARTRIDGE, Chair

ATTEST:

EMILY WRENN, Clerk to the Board